Mortality Projections for Canadian Social Security Programs

London Actuaries Club – February 25, 2021

Shayne Barrow, Senior Actuarial Officer, OCA, OSFI Christine Dunnigan, Director, OCA, OSFI





Office of the Chief Actuary

- Mandate: conduct statutory actuarial valuations on
 - Canada Pension Plan (CPP) 20M members
 - Old Age Security Program (OAS) 6M beneficiaries
 - Federal public sector pension and insurance plans **0.8M members**
 - Canada Student Loans Program 0.5M loans
 - Employment Insurance Program **19M workers**
- The Chief Actuary is solely responsible for content and actuarial opinions in reports prepared by the OCA.
- Mortality projections are developed for CPP, OAS and large federal public sector pension plans.



OSFI

Triennial Actuarial Valuation of the CPP

- Normally, CPP mortality assumptions are the stepping stone for:
 - Population projections used in triennial valuation of the Old Age Security Program
 - Mortality improvement rates used in our statutory reports for most of the federal public sector pension plans
- CPP report was prepared and tabled before COVID-19





Triennial Actuarial Valuation of the CPP

- 30th CPP Report was Tabled by the Minister of Finance on 10 December 2019
- Separate mortality assumptions developed for:
 - General population
 - CPP Retirement Beneficiaries
 - CPP Survivor Beneficiaries
 - CPP Disability Beneficiaries
- Same mortality improvement rates are applied to all subgroups
- Starting mortality rates are different for each subgroup





OSFI BSIF

Mortality Rates Projections for CPP

1. Starting point for population projections is 2015 Statistics Canada mortality rates:

- For retirees and survivors: adjustments to the population mortality
- For disabled: based on experience data

2. Assumed mortality improvement rates

- Combination of backward and forward looking approach
- Analyse historical data and understand past drivers
- Judgment-based approach to set select and ultimate improvement rates by age and sex
- Sensitivity tests to measure impact on CPP minimum contribution rates



3. Life expectancies are results of projections

Mortality Rates are Higher than Expected in CPP27

2015 Life Expectancies without Improvements*

| | MALES | | | FEMALES | | |
|-----------|--------|--------|------------|---------|--------|------------|
| | Actual | CPP 27 | Difference | Actual | CPP 27 | Difference |
| at birth | 79.9 | 80.5 | -0.6 | 84.0 | 84.3 | -0.3 |
| at Age 65 | 19.3 | 19.7 | -0.4 | 22.1 | 22.3 | -0.2 |
| at Age 70 | 15.5 | 15.9 | -0.4 | 18.0 | 18.2 | -0.2 |
| at Age 75 | 12.1 | 12.3 | -0.2 | 14.2 | 14.3 | -0.1 |
| at Age 80 | 9.0 | 9.1 | -0.1 | 10.7 | 10.8 | -0.1 |
| at Age 85 | 6.5 | 6.5 | 0.0 | 7.7 | 7.7 | 0.0 |
| at Age 90 | 4.4 | 4.4 | 0.0 | 5.3 | 5.3 | 0.0 |

* STATCAN 2014 – 2016 CLT (central year 2015)



Life Expectancy at Age 65



Source for UK 2015+: Office for National Statistics, Past and projected expectations of life (ex) from the 2018-based life tables OSFI BSIF

Office of the Chief Actuary Bureau de l'actuaire en chef

Life Expectancy at Age 65



Source: Human Mortality Database

Source for UK 2015+: Office for National Statistics, Past and projected expectations of life (ex) from the 2018-based life tables

After age 85, Canada along with Japan and France have the lowest mortality rates



Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI BSIF

Cancer and Heart Diseases are the Leading Causes of Death in Most Countries

Mortality rates by cause (per 1,000), 75-84, both sexes, 2015



Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI BSIF

Improvements in mortality related to heart diseases have been significant over the last decades



Source: Data from Statistics Canada, Health Division and OCA Calculations Standardized Using 2011 Canadian Population Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI

BSIF

For women, mortality from cancer reduces slowly



Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI BSIF

Historical Mortality Improvement Rates Long-Term Average

| Age Group | Last 90 Years | | | Last 15 Years | | | Last 5 Years | | |
|--------------|---------------|--------|------|---------------|--------|------|--------------|--------|------|
| Group | Male | Female | Both | Male | Female | Both | Male | Female | Both |
| 65-74 | 1.0 | 1.5 | 1.3 | 2.5 | 1.8 | 2.1 | 1.0 | 0.9 | 0.9 |
| 75-84 | 0.8 | 1.3 | 1.1 | 2.5 | 1.8 | 2.1 | 1.3 | 0.6 | 1.0 |
| 85-94 | 0.5 | 0.8 | 0.7 | 1.9 | 1.7 | 1.7 | 2.0 | 1.7 | 1.8 |
| 95-99 | 0.2 | 0.4 | 0.4 | 0.7 | 0.8 | 0.8 | 0.7 | 0.7 | 0.7 |
| | | | | | | | | | |
| 65+ | 0.8 | 1.1 | 1.0 | 2.2 | 1.6 | 1.9 | 1.4 | 1.1 | 1.3 |
| 85+ | 0.5 | 0.7 | 0.7 | 1.8 | 1.5 | 1.6 | 1.8 | 1.5 | 1.6 |

Based on CHMD until 2011 and STATCAN from 2012 to 2015 (periods ending in 2015)



Slowdown in mortality improvements in recent years: a blip or a new trend?

Males Females

4.0% 3.5% 3.0% 2.5% 2.0% 1.5% 1.0% 0.5% 0.0% 2004-2009 2009-2014 2014-2019 2004-2009 2009-2014 2014-2019 2004-2009 2009-2014 2014-2019 2004-2009 2009-2014 2014-2019 2004-2009 2009-2014 2014-2019 65 - 69 70 - 74 75 - 79 80 - 84 85 - 89



Source: OAS Mortality Fact Sheet – November 2020

Office of the Chief Actuary Bureau de l'actuaire en chef

Future drivers of mortality are not easy to quantify

- "Easy" gains have been somewhat achieved:
 - Previous improvement in heart disease mortality will be tough to duplicate
 - Favorable effects of decreasing smoking prevalence should continue for awhile but will diminish in 20-30 years.
- Future drivers of mortality could be:

FAVORABLE

- ✓ Enhanced medical treatment
- ✓ Pharmaceuticals
- ✓ Technology Breakthroughs

UNFAVORABLE

- ✓ Pandemics
- ✓ Increasing drug resistance
- ✓ Natural and man-made disasters

Source: Longevity, The dark side, Sam Gutterman, Longevity 12, Chicago, Sept. 2016

• Other factors: obesity, opioids, income inequality, aging

Office of the Chief Actuary Bureau de l'actuaire en chef

By 2050, cost of obesity in Canada is projected to be 3 years of unrealized gains in life expectancy

The impact on life expectancy in years, average 2020-2050



OECD Publishing, Paris, https://doi.org/10.1787/67450d67-en.

Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI

BSIF

In 2017, in Canada, death rates due to opioid overdose were 1.6 – 2.1 times higher than in 2015





BSIF

Source: Statistics Canada Vital Statistics: Death Database (3233) and population estimates (3604). National Report: Apparently Opioid-related Deaths in Canada (June 2019)

Office of the Chief Actuary Bureau de l'actuaire en chef

Mortality differences by socio-economic level diminish with age



Source: OCA, 30th Actuarial Report on the Canada Pension Plan as at 31 December 2018

Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI

BSIF

The gap in life expectancy by benefit level is stable over time

Males Retirement Life Expectancy at Age 65 (High and Low

Pension)



Source: OCA, 30th Actuarial Report on the Canada Pension Plan as at 31 December 2018

Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI BSIF

Survivor Beneficiaries have a Much Higher Mortality than the Population



Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI BSIF

CPP30 Assumes that Mortality will Continue to Improve but at a Slower Pace

Historical and Projected Mortality Improvement Rates – Males

(Historical is based on CHMD and STATCAN, 15-year Average)



CPP30 Assumes that Mortality will Continue to Improve but at a Slower Pace

Historical and Projected Mortality Improvement Rates – Females

(Historical is based on CHMD and STATCAN, 15-year Average)



OSFI

BSIF

CPP30 Annual Mortality Improvement Rates

| | Males | | | Females | | | |
|-------|---------------|--------------------------|-------|---------------|--------------------------|-------|--|
| | 2016-2017 (1) | 2018-2034 ⁽¹⁾ | 2035+ | 2016-2017 (1) | 2018-2034 ⁽¹⁾ | 2035+ | |
| 0 | 1.1 | 1.0 | 0.8 | 0.7 | 0.8 | 0.8 | |
| 1-14 | 3.3 | 2.0 | 0.8 | 1.6 | 1.2 | 0.8 | |
| 15-44 | 1.9 | 1.3 | 0.8 | 1.0 | 0.9 | 0.8 | |
| 45-64 | 1.9 | 1.4 | 0.8 | 1.4 | 1.1 | 0.8 | |
| 65-74 | 2.3 | 1.5 | 0.8 | 1.6 | 1.2 | 0.8 | |
| 75-84 | 2.3 | 1.5 | 0.8 | 1.6 | 1.2 | 0.8 | |
| 85-89 | 2.1 | 1.5 | 0.8 | 1.8 | 1.3 | 0.8 | |
| 90-94 | 1.5 | 1.1 | 0.5 | 1.4 | 1.0 | 0.5 | |
| 95+ | 0.5 | 0.4 | 0.2 | 0.5 | 0.4 | 0.2 | |

⁽¹⁾ The mortality improvement rates shown for 2016-2017 and 2018-2034 represent average rates over these periods.



Evolution of CPP Mortality Projections over 7 Actuarial Reports



Evolution of CPP Mortality Projections over 7 Actuarial Reports



Office of the Chief Actuary Bureau de l'actuaire en chef

OSFI

BSIF

Relative impact of different mortality assumptions on the base CPP minimum contribution rate





COVID-19 Leading Cause of Death in 2020



Sources: Statistics Canada. Statistics Canada. Table 13-10-0394-01 Leading causes of death, total population, by age group



COVID-19 Impact – Excess Deaths in Canada



Source: Statistics Canada. Table 13-10-0784-01 Adjusted number of deaths, expected number of deaths and estimates of excess mortality, by week



Aggregate Numbers are Not Enough



OSFI

BSIF

Higher Short-Term Mortality Rates

Extent will depend on many factors:

- Roll out of vaccination in Canada
- Government measures and willingness of population to follow health directives until vaccination of more at risk populations is completed
- New variants of the virus and effectiveness of vaccine to these new variants

Still early to measure effect on short-term period life expectancy:

- Recent research in the US points to a potential reduction in life expectancy at birth of 1.1 years in 2020 with estimated reductions for the Black and Latino populations that are 3 to 4 times that for Whites.
- Recent research in the UK points to potential reductions in life expectancy at birth of 0.9 years for women and 1.2 years for men.

Office of the Chief Actuary Bureau de l'actuaire en chef



Uncertainty in the Longer Term is even Higher

What was the life expectancy of those who died from COVID-19 compared to the general population? Will there be a 'harvesting effect'?

Indirect consequences of the pandemic difficult to measure at this point:

- Impact of delayed surgeries/treatment
- Long-term health effects of COVID-19 survivors
- Impact of social isolation and job losses on mental health (e.g. increased drug and alcohol use)
- Impact of behavioural changes (social distancing, hand washing, face masks)
- Impact on medical research advancements



It will take years until the effect of the pandemic on mortality is known, and data could be an issue in getting the full picture.

Office of the Chief Actuary Bureau de l'actuaire en chef

Conclusion

- Increasing longevity at older ages is expected to continue to put financial pressure on programs targeted to older population.
- Even without the pandemic, there is a lot of uncertainty related to future mortality.
- Understanding the past is important but we need to look into future.
- Extra care and analysis will be needed to reflect the pandemic in future mortality assumptions, especially if starting point for mortality rates is 2020 or 2021.



Useful OCA Links

Actuarial Reports:

https://www.osfi-bsif.gc.ca/Eng/oca-bac/ar-ra/Pages/default.aspx

Actuarial Studies:

https://www.osfi-bsif.gc.ca/Eng/oca-bac/as-ea/Pages/default.aspx

Fact Sheets and Other Reports:

https://www.osfi-bsif.gc.ca/Eng/oca-bac/fs-fr/Pages/default.aspx









